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CITY COUNCIL

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ANNE MARIE LANGAN ASSISTANT FISCAL ANALYST (313) 224-1078

TO: Charles Beckham, Director

Recreation Department

FROM: Irvin Corley, Jr., Fiscal Analysis Director

DATE: April 25, 2006

RE: 2006-2007 Budget Analysis

Attached is our budget analysis regarding your department's budget for the upcoming 2006-2007 Fiscal Year.

Please be prepared to respond to the issues/questions raised in our analysis during your scheduled hearing. We would then appreciate a written response to the issues/questions at your earliest convenience subsequent to your budget hearing. Please forward a copy of your responses to the Councilmembers and the City Clerk's Office.

Please contact us if you have any questions regarding our budget analysis.

Thank you for your cooperation in this matter.

IC:cyb

Attachment

cc: Councilmembers

Council Divisions

Auditor General's Office

Pamela Scales, Budget Department Director

Tanya Stoudemire, Budget Department Team Leader

Roger Short, Interim Chief Financial Officer

Kandia Milton, Mayor's Office

Recreation (39)

FY 2006-07 Budget Analysis by the Fiscal Analysis Division

The Recreation Department is a General Fund agency. The recommended 2006-07 budget is \$25.86 million, or \$13 million (33%) less than the current year's budget. The recommended net tax cost is \$15.5 million, which is \$14 million less (48%), than the current fiscal year.

The Mayor has recommended a \$250,000 increase in the Recreation Department's capital program, increasing it to \$6.05 million for FY 2006-07. The increase includes Parks and Landscapes that was increased by \$250,000, a \$800,000 increase for Belle Isle Park Development, and an increase for Recreation Facilities Improvements of \$1.5 million, which includes improvements to the Northwest Activities Center, facilitating the move of Recreation Administration from Cadillac Tower. The increase is offset by the reduction of Park Development Workforce from \$1.5 million to zero, due to its operations transferring to the newly established General Services (pending Council approval) in 2006-07 FY; a \$400,000 reduction to zero for the Paradise Valley Memorial Park, and the reduction of Eastern Market-Capital from \$400,000 to zero, due to limited capital dollars.

The Mayor has recommended the following capital improvement programs for the department:

Parks and Landscape	\$ 1,750,000
Belle Isle Park Development	\$ 1,300,000
Recreation Facility Improvements	\$ 3,000,000

Total \$ 6.05 million

For 2006-07, the Mayor recommends shifting several operations currently housed in the Recreation Department over to the General Services Department. The operations being shifted are:

- Security
- Forestry, Buildings and Ground Management
- Huber Facility and Storeroom
- Forestry Operations
- Building Operations

2006-07 Surplus/(Deficit)

The Administration anticipates a net deficit of \$2.083 million for the current fiscal year. The department's projected deficit is due primarily to an appropriation deficit of \$1.535 million in wage and part-time accounts, and a revenue deficit of 548,000 from Sales & Charges and Use/ Other Revenue.

<u>Overtime</u>

The department has a 2005-06 overtime budget of \$3.17 million. Through March 31, 2006, the department has spent \$1.961 million on overtime (62%). The recommended overtime budget for 2006-07 is \$430,000. The huge reduction in the overtime budget is due primarily to the shift of several operations to the General Services Department.

Personnel and Turnover Savings

The Mayor recommends a net reduction of 289 positions (59%).

The Mayor recommends no turnover savings in 2006-07.

Following is information by appropriation comparing current FY 2005-06 filled positions, and FY 2006-07 recommended positions, as of March 31, 2006.

			Mayor's			
	Budgeted	Filled	Budget	Over/(Under)	Mayor's	
	Positions	Positions	Positions	Actual to	Recommende	d
Appropriation/Program	FY 2005-06	3/31/2006	FY 2006-07	05/06 Budget	<u>Turnover</u>	
Recreation (39):						
00905 1994-Capital Improvements	20	19	0	(1)	\$	-
11654 Adult Day Care Grant 2006	1	0	0	(1)	\$	-
11656 Recreation Management	12	0	13	(12)	\$	-
395155 Butzel Family Center	5	3	2	(2)	\$	-
395165 Recreation Camp	0	1	1	1	\$	-
395175 Security	9	7	0	(2)	\$	-
395180 Administration Support Unit	5	3	3	(2)	\$	-
395185 Rogell Golf Course	0	0	0	0	\$	-
395190 Henderson Marina	5	5	5	0	\$	-
11657 Bus. Opns. & Support Srvc.	24	19	11	(5)	\$	-
395200 Landscape Design Unit	4	4	4	0	\$	-
395210 Strategic Planning & Grants	2	3	2	1	\$	-
11658 Plan., Design & Const. Mgmt.	6	7	6	1	\$	-
395300 Buildings & Ground Maint.	3	3	0	0	\$	-
395310 Ground Maintenance	74	16	0	(58)	\$	-
395320 Seasonal Ground Maint.	0	0	0	0	\$	-
395330 Bldg. Repair & Improvements	16	13	0	(3)	\$	-
395333 Forestry	0	0	0	0	\$	-
395335 Vacant Lots	0	0	0	0	\$	-
395340 Forestry Administration	0	3	0	3	\$	-
395360 Nursery	0	0	0	0	\$	-
395370 Floriculture	0	4	0	4	\$	-
11659 Buildings & Ground Maint.	93	39	0	(54)	\$	-
395400 Huber Facility	8	6	0	(2)	\$	-
395410 Huber Storeroom	4	2	0	(2)	\$	-
11660 Huber Facility & Storeroom	12	8	0	(4)	\$	-
395500 Forestry Operations Admin.	3	0	0	(3)	\$	-
395510 Forestry Operations	14	6	0	(8)	\$	-
395520 Nursery	1	0	0	(1)	\$	-
395530 Floriculture	7	0	0	(7)	\$	-
11661 Forestry Operations	25	6	0	(19)	\$	-

			Mayor's		
	Budgeted	Filled	Budget	Over/(Under)	Mayor's
	Positions	Positions	Positions	Actual to	commended
Appropriation/Program	FY 2005-06	3/31/2006	FY 2006-07	05/06 Budget	<u>Turnover</u>
395605 Building Operations	0	1	0	1	\$ -
395610 North Building Operations	20	15	0	(5)	\$ -
395620 South Building Operations	19	34	0	15	\$ -
395630 East Building Operations	14	1	0	(13)	\$ -
395640 West Building Operations	17	0	0	(17)	\$ -
395650 Roving Cleaning Crew	4	3	0	(1)	\$ -
11662 Building Operations	74	53	0	(21)	\$ -
395700 Recreation Operations Admin.	4	1	4	(3)	\$ -
395705 Recreation Operations	0	8	142	8	\$ -
395710 North Recreation Operations	32	13	0	(19)	\$ -
395720 South Recreation Operations	33	19	0	(14)	\$ -
395730 East Recreation Operations	30	19	0	(11)	\$ -
395740 West Recreation Operations	37	10	0	(27)	\$ -
11163 Recreation Operations	136	70	146	(66)	\$ -
395800 Special Programs	5	3	0	(2)	\$ -
395810 Special Services	4	3	0	(1)	\$ -
395820 Physically Challenged Prog.	4	0	0	(4)	\$ -
395830 Athletic Office	4	3	0	(1)	\$ -
395840 After School Program	9	7	0	(2)	\$ -
11164 Programming	26	16	0	(10)	\$ -
395900 Belle Isle Operations Admin.	8	11	9	3	\$ -
395910 Forestry Operations	2	1	0	(1)	\$ -
395920 Ground Maintenance	10	22	0	12	\$ -
395930 Seasonal Ground Maint.	12	8	0	(4)	\$ -
395940 Building Operations	15	5	0	(10)	\$ -
395950 Recreation Operations	7	1	7	(6)	\$ -
395960 Detroit Boat Club	1	35	0	34	\$ -
11665 Belle Isle Operations	55	83	16	28	\$ -
11166 Youth	1	0	1	(1)	\$ -
11167 Eastern Market	6	0	3	(6)	\$ -
12147 Senior Citizens Advocacy	0	0	2	0	\$ -
12149 Outreach & Assistance	0	0	2	0	\$ -
12150 Consumer Advocacy	0	0	2	0	\$ -
39XXXX PART-TIME EMPLOYEES	0	0	0	0	\$ -
39XXXX Cost Center Not on File	0	1	0	1	\$ -
39XXXX Leave of Absence	0	(11)	0	(11)	\$ -
39XXXX Worker's Comp.	0	(6)	0	(6)	\$ -
39XXXX Unmatched Positions	<u>0</u>	<u>5</u>	<u>0</u>	<u>5</u>	\$
TOTAL	<u>491</u>	<u>318</u>	<u>202</u>	289	\$

Proposed Layoffs and Vacant Position Reductions

The 2006-07 proposed budget requires 3 layoffs in the Recreation Department, the elimination of 100 positions (05-06 mid-year layoffs), and 256 transfers to the newly created General Services Department and the removal of 6 vacant positions. Overall, department is losing a net total of 289 positions, the net result of the department eliminating 264 full -time positions, 6 part -time positions, 20 Capital-P.D.W.F (Park

Development Workforce) offset by one additional Grant Position. This impact of the layoffs is expected to be minimal.

Proposed Layoffs

<u>Title</u>	Number
Rec Center Supv Grade II	1
Rec Center Supv Grade I	2
Total	3

Significant Funding by Appropriation

Appro. Program

11656 Recreation Management

This appropriation increased by \$362,000 in the 2006-07 FY. This is due primarily to salary & wages and benefits increases due to the elimination of the 10% DWOP reduction and a \$60,000 increase in professional contractual services for a public relations coordinator. The individual's responsibilities will include informing the community of the changes in the department in 2006-07.

11657 Business
Operations &
Support Services

This appropriation is reduced by \$2 million in the 2006-07 FY. The decrease is due to a \$396,000 reduction in org 39-5155 Butzel Family Center due to a reduction in salary & benefits decreases due to the loss of 3 positions, \$190,000 in security costs, transferred over to General Services; a \$320,000 reduction in org 39-160 Northwest Activities Center, due to the move of Recreation's Administration to the NW Actv. Center in 06-07 and picking up a portion of the utilities costs; an offsetting increase of \$170,000 in org 39-5165 Recreation Camp, due to the costs related to the department's plans to open Camp Brighton in 2006-07 for one position and the camp's accompanying costs, such as snow removal, garbage collection & grass cutting, \$53,000; a \$14,000 reduction in efficiency savings in org 39-5170 Technology & Information Systems, the elimination of org 39-5175 Security, and its \$439,000 allocation, which transfers to General Services; a \$1 million reduction in org 39-5180 Administration Support Unit, which includes salary & benefit decrease due to the loss of two positions, the elimination of \$269,000 in rentals-building costs due to the move from Cadillac Tower to the Northwest Activities Center, a \$663,000 reduction in utilitiesgas, a \$167,000 reduction in utilities- sewage of \$167,000, а \$100.000 reduction telecommunications, offset by a \$347,000 increase in utilities-PLD electricity; and a \$46,000 reduction in org 395195 Henderson Marina, due primarily to a

security costs transfer to General Services.

11667	Eastern Market	This appropriation by \$127,000 in the 2006-07 FY. The decrease is due primarily to transfer and loss of three positions and their accompanying salary & benefits costs of \$84,000, and the elimination of \$38,000 in repairs & maintenance buildings, which transfer over to the General Services Department in 2006-07.
11658	Planning, Design & Construction	This appropriation increases by \$72,000 in the 2006-07 FY, due primarily to the elimination of the 10% reduction of 2005-06.
12090	Youth Mapping Project (STEPS)	This new grant appropriation transfers from Human Services and is budgeted at \$380,000 in 2006-07.
12091	SAFETY Organization	This new grant appropriation transfers from Human Services and is budgeted at \$220,000 in 2006-07.
12092	Dreaming While Achieving	This new grant appropriation transfers from Human Services and is budgeted at \$211,000 in 2006-07.
12093	Cultural Access Program	This new grant appropriation transfers from Cultural Affairs and is budgeted at \$94,000 in 2006-07.
12094	Mini Grant	This new grant appropriation transfers from Cultural Affairs and is budgeted at \$64,000 in 2006-07.
12095	Mini Grant Administration	This new grant appropriation transfers from Cultural Affairs and is budgeted at \$14,000 in 2006-07.
12096	Mini Grant Technical Assistance	This new grant appropriation transfers from Cultural Affairs and is budgeted at \$20,000 in 2006-07.
12097	CTV Award/Historic Renovation	This new grant appropriation transfers from Cultural Affairs and is budgeted at \$100,000 in 2006-07.
11659	Building & Ground Maintenance Administration	This appropriation budgeted at zero, operations and positions, per Council approval, transfer over to the General Services Department in the 2006-07 FY.
11660	Huber Facility & Storeroom	This appropriation budgeted at zero, operations and positions, per Council approval, also transfer over to the General Services Department in the 2006-07 FY.
11661	Forestry Operations	This appropriation budgeted at zero, operations and positions, per Council approval, transfer over to the General Services Department in the 2006-07 FY.

11662	Building Operations	This appropriation budgeted at zero, operations and positions, per Council approval, transfer over to the General Services Department in the 2006-07 FY.
11663	Recreation Operations	This new appropriation, the result of the consolidation of the North, South, East and West Recreation Operations into one appropriation, reflects an increase in Recreations Operations costs by \$1 million in the 2006-07 FY, due primarily to the Mayor restoring staff and the costs for Summer Day Camp and outdoor pool programs, and a net increase of 10 positions.
11926	Senior Center Staffing 2007	This appropriation reflects a \$10,000 contribution for operations for Senior's Programs in 2006-07, a \$3,200 reduction from Senior Center Staffing 2006.
11666	Youth	This appropriation increases by \$23,000, due primarily to the elimination of the department's 10% cut in 2005-06.
11654	Adult Day Care Grant 2006	This grant appropriation, which funded a Senior Public Health Nurse, is no longer receiving funding in the 2006-07 FY.
11664	Programming	This appropriation is budgeted at zero in the 2006-07 FY, which includes, Special Programs, Special Services, Physically Challenged Program, the Athletic Office and the After school Program, will not be funded. The department states it is unable to fund these programs in the 2006-07 FY.
11665	Belle Isle Operations	This appropriation is reduced by \$1.7 million in the 2006-07 FY. The reduction is due primarily to the transfer of its Forestry Operations, Ground Maintenance, Seasonal Ground Maintenance, and Building operations orgs to the General Services Department. The Detroit Boat Club and the Flynn Pavilion, however, will not receive any funding for the 2006-07 FY.
12147	Senior Citizens Advocacy	This new appropriation budgeted at \$369,000 in the 2006-07 FY and two positions, transfers over from the Senior Citizens Department.
12148	Special Events	This new appropriation budgeted at \$200,000 in the 2006-07 FY, transfers over from the Senior Citizens Department.

12149	Outreach & Assistance	This new grant appropriation budgeted at \$211,000 in the 2006-07, transfers over from the Senior Citizens Department.
12150	Consumer Advocacy	This new appropriation budgeted at \$146,000 in the 2006-07 FY, transfers over from the Senior Citizens Department.
12141	Historic Fort Wayne	This new appropriation budgeted at \$274,000 in the 2006-07 FY, transfers over from the Historical Department.
00905	Capital Improvements	The Mayor elected not to accommodate all of the department's capital bond requests to control the level of bond sales city wide in 2006-07, this was increased by \$250,000 overall from the previous fiscal year.

Significant Revenue Changes by Appropriation and Source

Appro. Program

10541	Management	This revenue decreases by \$25,000 in the 2006-07, due to an anticipated decrease in revenue from Gethsemane Cemetery.
11657	Business Operations & Support Services	This revenue appropriation increases by \$282,000 due primarily to \$239,000 in anticipated Recreation Camp revenue due to the anticipated reopening of Camp Brighton in 2006-07 and \$43,000 in additional revenue from Chene Park.
11667	Eastern Market	This revenue appropriation is reduced by \$209,000 to more closely reflect actual revenue collections for the market.
11659	Building & Ground Maintenance Administration	This revenue appropriation budgeted at zero, per Council approval, transfers over to the General Services Department in the 2006-07 FY.
11661	Forestry Operations	This revenue appropriation budgeted at zero, per Council approval, transfers over to the General Services Department in the 2006-07 FY.
11663	Recreation Operations	This new revenue appropriation, the result of the consolidation of the North, South, East and West Recreation Operations into one revenue appropriation, reflects an increase in Recreations Operations revenue of \$8,000 in the 2006-07 FY.

11665	Belle Isle	This revenue appropriation decreases slightly by \$2,100, to adjust for a reduction of Flynn Pavilion revenue.
12148	Special Events	This new revenue appropriation budgeted at \$200,000 in the 2006-07 FY, transfers over from the Senior Citizens Department.
12149	Outreach & Assistance	This new grant revenue appropriation budgeted at \$211,000 in the 2006-07, transfers over from the Senior Citizens Department.
12141	Historic Fort Wayne	This new revenue appropriation budgeted at \$60,000 in the 2006-07 FY, transfers over from the Historical Department. The Department of Human Services rents out space for project Head Start at Historic Fort Wayne.
00905	Capital Improvements	This revenue appropriation budgeted at \$6.05 million in the 2006-07 FY. Decreases by \$250,000 in 2006-07 FY due to the shifting priorities of the department.

Recreation Department (39)

Budgeted Professional and	FY 2005-06	FY 2006-07	Increase
Contractual Services by Activity	<u>Budget</u>	Recommended	(Decrease)
Administration	\$ -	\$ -	\$ -
Business Operations	1,006,442	411,142	(595,300)
Planning, Design & Construction	-	663,349	-
Forestry, Building & Ground Maint.	54,247	-	(54,247)
Huber Facility & Storeroom	-	-	-
Forestry Operations	5,000	-	(5,000)
Building Operations	-	-	-
Recreation Operations	137,000	85,000	(52,000)
Youth	-	-	-
Programming	125,938	-	(125,938)
Belle Isle Operations	109,000	75,000	(34,000)
Seniors Citizens Advocacy	-	52,987	52,987
Consumer Advocacy	-	-	-
Capital Projects-Bonds	170,000		(170,000)
Total	<u>\$1,607,627</u>	<u>\$ 1,287,478</u>	\$ (320,149)

Issues and Questions

In the 2004-05 FY, the Recreation opened the new Farwell Recreation Center, unfortunately, however, the center had no pool.

What was the rationale for not having a pool at Farwell?

Pg 39-0 Capital Projects Measures and Targets

- Patton Recreation Center is projected for construction/completion in the current 2005-06 fiscal year. What is the current status of the project and what is the project's anticipated date of completion? Will Patton have a pool?
- In the 2006-07 FY the new Heilman Recreation Center is targeted for completion. When is the anticipated date of completion and opening of Heilman? Will this recreation center have a pool?
- In regard to the Recreation centers that have been and will be passed on to community groups, what is the department's plan for the equipment in those respective facilities?
- What is the projected annual savings created by the community partnerships? What are the current and future partnerships planned?

Recreation's Administrative offices will move from Cadillac Tower to the Norwest Activities Center in 2006-07:

- Recreation plans to move its administrative offices from Cadillac Tower to the Norwest Activities Center as a cost savings measure. What is the projected annual cost savings?
- What is the timetable for the move including renovations etc.? What is the cost to the general fund for moving expenses not related to capital costs? How will the rent be reflected in the budget?
- What is the capital cost for this relocation?
- What is the impact in the reduction of the General Fund contribution to the Northwest Activities Center from \$540,000 to \$220,000 to the NW Act Center?
- It is planned for Recreation to purchase 16 separate types of vehicle items such as trucks, tractors, rolling bleachers, etc. for \$1.164 million. Is this accurate? Is this more than usual for the department for a fiscal year? What's the rationale for so many purchases at once?
- What is the projected impact of the move on the department and the Northwest Activities Center?

Recreation will transfer 256 employees to General Services, pending Council Approval in 2006-07:

Admin		
Deputy Director-Recreation	Admin	1
Director (switch from Mgr 1-Recr)	Admin	1
Office Asst III	Admin	<u>1</u>
Total A	Admin	3
Building Services		
Building Attendant A	Bldg Serv	41
Laborer A	Bldg Serv	7
Senior Building Attendant	Bldg Serv	4
Supv Building Attendant I	Bldg Serv	<u>1</u>
Total Building Ser	vices	53
Fleet/Eqmt Mgmt		
Auto Repair Foreman	Fleet/Eq Mgmt	1
General Auto Mechanic	Fleet/Eq Mgmt	4
Sr Auto Repair Foreman	Fleet/Eq Mgmt	1
Vehicle Operator I	Fleet/Eq Mgmt	24
Vehicle Operator III	Fleet/Eq Mgmt	4
Total Fleet/Eqmt	, ,	34
Ground Maintenance	g	
Associate Forester	Ground Maint	2
Comfort Station Attendant	Ground Maint	2
Floriculture Foreman	Ground Maint	1
Floriculture Supvr	Ground Maint	1
Floriculturist	Ground Maint	3
Forestry & Landscape Foreman	Ground Maint	3
Park Maint Helper	Ground Maint	10
Park Maint Helper	Ground Maint	51
Park Maint Sub Foreman	Ground Maint	2
Park Maint Supv-Gr I	Ground Maint	4
Park Maint Supv-Gr II	Ground Maint	2
Park Maint Worker	Ground Maint	15
Refuse Collection Supvr	Ground Maint	0
Sr Floriculturist	Ground Maint	1
Sr Tree Artisan	Ground Maint	1
Tree Artisan	Ground Maint	6
Total Ground Mainter	nance	104
Freeway Berm Grass Cutting -Street	Fund	
Senior Serv Guard General	Security	1
Service Guard General	Security	1
Sprv Srve Guard-GD I	Security	1
Sr Museum Guard	Security	<u>3</u>
Total Se	curity	6
Skilled Trades		
Asst Supv Bldg Maint	Skilled Trades	1
Building Trade Worker-General	Skilled Trades	2
Building Opers Supv GD II	Skilled Trades	1

Skilled Trades		
	Skilled Trades	24
Finish Carpenter	Skilled Trades	1
Finish Painter	Skilled Trades	1
Head Operating Engineer	Skilled Trades	1
Plumber	Skilled Trades	1
Supv of Bldg Maint	Skilled Trades	1
Refrig. Equip Operator	Skilled Trades	<u>1</u>
Total Skilled Trades		34
Park Dev. Workforce		
Storekeeper	Park Dev Work	1
Assoc Landscape Architect	Park Dev Work	1
Tree Artisan	Park Dev Work	1
Park Dev Coordinator	Park Dev Work	1
Park Maint. Helper	Park Dev Work	5
Park Maint. Sub Foreman	Park Dev Work	1
Park Maint. Foreman	Park Dev Work	1
Park Dev Sprv.	Park Dev Work	1
Vehicle Op III	Park Dev Work	1
Park Maint. Worker	Park Dev Work	1
Construction Equip. Op	Park Dev Work	6
Total Park Dev. Workforce		20
Stores Inventory Management		
Asst Storekeeper	Stores/Supplies	1
Clerk	Stores/Supplies	<u>1</u>
Total Stores/Supplies		2
Total Transfers		256

Skilled Trades

- How will the loss of the employees and the operations detailed above impact the daily operations of the Recreation Department?
- Please detail the transfers of equipment that will be transferred to General Services.
- Will Recreation be able to count on timely service of its maintenance requests by the newly formed General Services Department?
- Are there any long range plans to permanently close any other recreation centers, playfields, or play lots?

At various times in prior years, the Recreation Department has reported that it had plans on opening Camp Brighton. To this date, the camp has not opened. Once again, this year the department reports it will open Camp Brighton in 2006-07.

- What is the camp's scheduled opening date?
- What types of activities are planned for Camp Brighton?

- Is \$239,000 in anticipated revenue a realistic figure for Camp Brighton in 2006-07? What is the basis for this revenue estimate?
- What is the likelihood that Camp Brighton will be sold in the future?

Will the department revive the Farm-a-Lot program in 2006-07?

The department is planning an internal reorganization in the 2006-07 fiscal year.

• What is the anticipated impact on the department's daily operations?

IC:DH